1	ATTORNEY GENERAL AMENDMENTS
2	2002 GENERAL SESSION
3	STATE OF UTAH
4	Sponsor: Bill Wright
5	This act modifies provisions governing the attorney general and attorneys employed by the
6	attorney general's office. This act eliminates career service status as an option for attorneys
7	in the attorney general's office after July 1, 2002, provides for a classification plan and pay
8	plan for noncareer service status attorneys, and authorizes existing career service status
9	attorneys to voluntarily convert to noncareer service status. This act renumbers and amends
10	sections relating to the attorney general and makes technical corrections.
11	This act affects sections of Utah Code Annotated 1953 as follows:
12	AMENDS:
13	31A-2-108, as last amended by Chapter 344, Laws of Utah 1995
14	34A-5-106, as last amended by Chapter 161, Laws of Utah 1999
15	62A-4a-202.6, as last amended by Chapter 58, Laws of Utah 2001
16	63-30-35, as last amended by Chapter 97, Laws of Utah 1990
17	ENACTS:
18	67-5-204 , Utah Code Annotated 1953
19	RENUMBERS AND AMENDS:
20	67-5-101, (Renumbered from 67-5-1, as last amended by Chapters 212 and 316, Laws of
21	Utah 2000)
22	67-5-102 , (Renumbered from 67-5-2, Utah Code Annotated 1953)
23	67-5-103, (Renumbered from 67-5-3, as last amended by Chapter 76, Laws of Utah 1982)
24	67-5-104 , (Renumbered from 67-5-4, as enacted by Chapter 186, Laws of Utah 1973)
25	67-5-105, (Renumbered from 67-5-5, as last amended by Chapter 76, Laws of Utah 1982)
26	67-5-106, (Renumbered from 67-5-15, as last amended by Chapter 4, Laws of Utah 1992,
27	Third Special Session)



28	67-5-107 , (Renumbered from 67-5-16, as enacted by Chapter 274, Laws of Utah 1998)
29	67-5-108, (Renumbered from 67-5-17, as enacted by Chapter 212, Laws of Utah 2000)
30	67-5-201 , (Renumbered from 67-5-6, as enacted by Chapter 185, Laws of Utah 1973)
31	67-5-202, (Renumbered from 67-5-7, as last amended by Chapter 122, Laws of Utah 1988)
32	67-5-203, (Renumbered from 67-5-8, as last amended by Chapter 203, Laws of Utah 1985)
33	67-5-205, (Renumbered from 67-5-9, as last amended by Chapter 122, Laws of Utah 1988)
34	67-5-206, (Renumbered from 67-5-12, as last amended by Chapter 191, Laws of Utah
35	1989)
36	67-5-207, (Renumbered from 67-5-13, as last amended by Chapter 203, Laws of Utah
37	1985)
38	67-5-301, (Renumbered from 67-5-18, as last amended by Chapter 315, Laws of Utah
39	2001)
40	REPEALS:
41	67-5-11, as last amended by Chapter 92, Laws of Utah 1987
42	Be it enacted by the Legislature of the state of Utah:
43	Section 1. Section 31A-2-108 is amended to read:
44	31A-2-108. Legal services.
45	(1) Except as provided in Subsection (4), the commissioner shall call upon the attorney
46	general for the legal counsel and assistance necessary to enforce the provisions of this title. Upon
47	the commissioner's request, or upon the attorney general's own initiative, the attorney general may
48	hire special legal counsel under Section [67-5-5] <u>67-5-105</u> to represent the Insurance Department.
49	(2) Upon the commissioner's request, or upon the commissioner's own initiative, the
50	attorney general may aid in any investigation, hearing, or other procedure under this title and may
51	institute, prosecute, and defend proceedings relating to the enforcement or interpretation of this
52	title, including any proceeding to which the state, or the commissioner or any employee of the
53	department in an official capacity, is a party or is interested.

- (3) The commissioner may refer such evidence as is available concerning violations of this title or of any rule or order under this title to the proper county attorney or district attorney, who may, with or without this reference, institute the appropriate criminal proceedings.
- 57 (4) For proceedings authorized by Title 31A, Chapter 27, Insurers Rehabilitation and Liquidation, the commissioner may employ on a contract basis legal counsel other than the

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attorney general, with the fees, costs, and expenses of the counsel and the attorney general being a class one administrative expense under Section 31A-27-335.

Section 2. Section **34A-5-106** is amended to read:

34A-5-106. Discriminatory or unfair employment practices -- Permitted practices.

- (1) It is a discriminatory or prohibited employment practice to take any action described in Subsections (1)(a) through (f).
- (a) (i) An employer may not refuse to hire, promote, discharge, demote, or terminate any person, or to retaliate against, harass, or discriminate in matters of compensation or in terms, privileges, and conditions of employment against any person otherwise qualified, because of:
- 68 (A) race;

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- 69 (B) color;
- 70 (C) sex;
- 71 (D) pregnancy, childbirth, or pregnancy-related conditions;
- 72 (E) age, if the individual is 40 years of age or older;
- 73 (F) religion;
- 74 (G) national origin; or
- 75 (H) disability.
 - (ii) An applicant or candidate for any job or position may not be considered "otherwise qualified," unless the applicant or candidate possesses the education, training, ability, moral character, integrity, disposition to work, adherence to reasonable rules and regulations, and other job related qualifications required by an employer for any particular job, job classification, or position to be filled or created.
 - (iii) (A) As used in this chapter, "to discriminate in matters of compensation" means the payment of differing wages or salaries to employees having substantially equal experience, responsibilities, and skill for the particular job.
 - (B) Notwithstanding Subsection (1)(a)(iii)(A):
 - (I) nothing in this chapter prevents increases in pay as a result of longevity with the employer, if the salary increases are uniformly applied and available to all employees on a substantially proportional basis; and
 - (II) nothing in this section prohibits an employer and employee from agreeing to a rate of pay or work schedule designed to protect the employee from loss of Social Security payment or

90	benefits if the employee is eligible for those payments.
91	(b) An employment agency may not:
92	(i) refuse to list and properly classify for employment, or refuse to refer an individual for
93	employment, in a known available job for which the individual is otherwise qualified, because of:
94	(A) race;
95	(B) color;
96	(C) sex;
97	(D) pregnancy, childbirth, or pregnancy-related conditions;
98	(E) religion;
99	(F) national origin;
100	(G) age, if the individual is 40 years of age or older; or
101	(H) disability;
102	(ii) comply with a request from an employer for referral of applicants for employment if
103	the request indicates either directly or indirectly that the employer discriminates in employment
104	on account of:
105	(A) race;
106	(B) color;
107	(C) sex;
108	(D) pregnancy, childbirth, or pregnancy-related conditions;
109	(E) religion;
110	(F) national origin;
111	(G) age, if the individual is 40 years of age or older; or
112	(H) disability.
113	(c) A labor organization may not exclude any individual otherwise qualified from full
114	membership rights in the labor organization, expel the individual from membership in the labor
115	organization, or otherwise discriminate against or harass any of its members in full employment
116	of work opportunity, or representation, because of:
117	(i) race;
118	(ii) sex;
119	(iii) pregnancy, childbirth, or pregnancy-related conditions;
120	(iv) religion;

121	(v) national origin;
122	(vi) age, if the individual is 40 years of age or older; or
123	(vii) disability.
124	(d) Unless based upon a bona fide occupational qualification, or required by, and given to,
125	an agency of government for security reasons, an employer, employment agency, or labor
126	organization may not print, or circulate, or cause to be printed or circulated, any statement,
127	advertisement, or publication, use any form of application for employment or membership, or
128	make any inquiry in connection with prospective employment or membership that expresses, either
129	directly or indirectly:
130	(i) any limitation, specification, or discrimination as to:
131	(A) race;
132	(B) color;
133	(C) religion;
134	(D) sex;
135	(E) pregnancy, childbirth, or pregnancy-related conditions;
136	(F) national origin;
137	(G) age, if the individual is 40 years of age or older; or
138	(H) disability;
139	(ii) the intent to make any limitation, specification, or discrimination described in
140	Subsection (1)(d)(i).
141	(e) A person, whether or not an employer, an employment agency, a labor organization, or
142	the employees or members thereof, may not:
143	(i) aid, incite, compel, or coerce the doing of an act defined in this section to be a
144	discriminatory or prohibited employment practice;
145	(ii) obstruct or prevent any person from complying with this chapter, or any order issued
146	under it; or
147	(iii) attempt, either directly or indirectly, to commit any act prohibited in this section.
148	(f) An employer, labor organization, joint apprenticeship committee, or vocational school,
149	providing, coordinating, or controlling apprenticeship programs, or providing, coordinating, or
150	controlling on-the-job training programs, instruction, training, or retraining programs may not:
151	(i) deny to, or withhold from, any qualified person, the right to be admitted to, or

152 participate in any apprenticeship training program, on-the-job training program, or other 153 occupational instruction, training or retraining program because of: 154 (A) race; 155 (B) color; 156 (C) sex; 157 (D) pregnancy, childbirth, or pregnancy-related conditions; 158 (E) religion; 159 (F) national origin; 160 (G) age, if the individual is 40 years of age or older; or 161 (H) disability; 162 (ii) discriminate against or harass any qualified person in that person's pursuit of such 163 programs, or to discriminate against such a person in the terms, conditions, or privileges of such 164 programs, because of: 165 (A) race; 166 (B) color; 167 (C) sex; 168 (D) pregnancy, childbirth, or pregnancy-related conditions; 169 (E) religion; 170 (F) national origin; 171 (G) age, if the individual is 40 years of age or older; or 172 (H) disability; or 173 (iii) print, publish, or cause to be printed or published, any notice or advertisement relating 174 to employment by the employer, or membership in or any classification or referral for employment 175 by a labor organization, or relating to any classification or referral for employment by an 176 employment agency, indicating any preference, limitation, specification, or discrimination based 177 on race, color, sex, pregnancy, childbirth, or pregnancy-related conditions, religion, national origin, 178 age, if the individual is 40 years of age or older, or disability except that a notice or advertisement 179 may indicate a preference, limitation, specification, or discrimination based on race, color, religion, 180 sex, pregnancy, childbirth, or pregnancy-related conditions, age, national origin, or disability when 181 religion, race, color, sex, age, national origin, or disability is a bona fide occupational qualification 182 for employment.

(2) Nothing contained in Subsections (1)(a) through (1)(f) shall be construed to prevent:

- (a) the termination of employment of an individual who is physically, mentally, or emotionally unable to perform the duties required by that individual's employment;
 - (b) the variance of insurance premiums, of coverage on account of age; or
- (c) a restriction on the activities of individuals licensed by the liquor authority with respect to persons under 21 years of age.
 - (3) (a) It is not a discriminatory or prohibited employment practice:
- (i) for an employer to hire and employ employees, for an employment agency to classify or refer for employment any individual, for a labor organization to classify its membership or to classify or refer for employment any individual or for an employer, labor organization, or joint labor-management committee controlling apprenticeship or other training or retraining programs to admit or employ any individual in any such program, on the basis of religion, sex, pregnancy, childbirth, or pregnancy-related conditions, age, national origin, or disability in those certain instances where religion, sex, pregnancy, childbirth, or pregnancy-related conditions, age, if the individual is 40 years of age or older, national origin, or disability is a bona fide occupational qualification reasonably necessary to the normal operation of that particular business or enterprise;
- (ii) for a school, college, university, or other educational institution to hire and employ employees of a particular religion if the school, college, university, or other educational institution is, in whole or in substantial part, owned, supported, controlled, or managed by a particular religious corporation, association, or society, or if the curriculum of the school, college, university, or other educational institution is directed toward the propagation of a particular religion;
 - (iii) for an employer to give preference in employment to:
 - (A) the employer's:
- 206 (I) spouse;

- 207 (II) child; or
- 208 (III) son-in-law or daughter-in-law;
 - (B) any person for whom the employer is or would be liable to furnish financial support if those persons were unemployed;
- (C) any person to whom the employer during the preceding six months has furnished more than [one-half] 1/2 of total financial support regardless of whether or not the employer was or is legally obligated to furnish support; or

(D) any person whose education or training was substantially financed by the employer for a period of two years or more.

- (b) Nothing in this chapter applies to any business or enterprise on or near an Indian reservation with respect to any publicly announced employment practice of the business or enterprise under which preferential treatment is given to any individual because that individual is a native American Indian living on or near an Indian reservation.
- (c) Nothing in this chapter shall be interpreted to require any employer, employment agency, labor organization, vocational school, joint labor-management committee, or apprenticeship program subject to this chapter to grant preferential treatment to any individual or to any group because of the race, color, religion, sex, age, national origin, or disability of the individual or group on account of an imbalance which may exist with respect to the total number or percentage of persons of any race, color, religion, sex, age, national origin, or disability employed by any employer, referred or classified for employment by an employment agency or labor organization, admitted to membership or classified by any labor organization, or admitted to or employed in, any apprenticeship or other training program, in comparison with the total number or percentage of persons of that race, color, religion, sex, age, national origin, or disability in any community or county or in the available work force in any community or county.
- (4) It is not a discriminatory or prohibited practice with respect to age to observe the terms of a bona fide seniority system or any bona fide employment benefit plan such as a retirement, pension, or insurance plan that is not a subterfuge to evade the purposes of this chapter, except that no such employee benefit plan shall excuse the failure to hire an individual.
- (5) Notwithstanding Subsection (4), or any other statutory provision to the contrary, a person may not be subject to involuntary termination or retirement from employment on the basis of age alone, if the individual is 40 years of age or older, except:
 - (a) under Subsection (6);

- (b) under Section [67-5-8] <u>67-5-203</u>; and
- (c) when age is a bona fide occupational qualification.
- (6) Nothing in this section prohibits compulsory retirement of an employee who has attained at least 65 years of age, and who, for the two-year period immediately before retirement, is employed in a bona fide executive or a high policymaking position, if:
 - (a) that employee is entitled to an immediate nonforfeitable annual retirement benefit from

the employee's employer's pension, profit-sharing, savings, or deferred compensation plan, or any combination of those plans; and

- 247 (b) the benefit described in Subsection (6)(a) equals, in the aggregate, at least \$44,000.
- Section 3. Section **62A-4a-202.6** is amended to read:

- 62A-4a-202.6. Child protective services investigators within attorney general's office -- Authority.
- (1) (a) Pursuant to Section [67-5-16] 67-5-107 the attorney general may employ, with the consent of the division, child protective services investigators to investigate reports of abuse or neglect of a child that occur while the child is in the custody of the division.
- (b) (i) Under the direction of the Board of Child and Family Services, the division shall, in accordance with Subsection 62A-4a-409(5), contract with an independent child protective service investigator to investigate reports of abuse or neglect of a child that occur while the child is in the custody of the division.
- (ii) The executive director of the department shall designate an entity within the department, other than the division, to monitor the contract for the investigators described in Subsection (1)(b)(i).
- (2) The investigators described in Subsection (1) may also investigate allegations of abuse or neglect of a child by a department employee or a licensed substitute care provider.
- (3) The investigators described in Subsection (1), if not peace officers, shall have the same rights, duties, and authority of a child protective services investigator employed by the division to:
- (a) make a thorough investigation upon receiving either an oral or written report of alleged abuse or neglect of a child, with the primary purpose of that investigation being the protection of the child;
- (b) make an inquiry into the child's home environment, emotional, or mental health, the nature and extent of the child's injuries, and the child's physical safety;
- (c) make a written report of their investigation, including determination regarding whether the alleged abuse or neglect was substantiated, unsubstantiated, or without merit, and forward a copy of that report to the division within the time mandates for investigations established by the division;
- (d) immediately consult with school authorities to verify the child's status in accordance with Sections 53A-11-101 through 53A-11-103 when a report is based upon or includes an

allegation of educational neglect;

(e) enter upon public or private premises, using appropriate legal processes, to investigate reports of alleged child abuse or neglect; and

- (f) take a child into protective custody, and deliver the child to a law enforcement officer, or to the division. Control and jurisdiction over the child shall be determined by the provisions of Title 62A, Chapter 4a, Part 2, Child Welfare Services, Title 78, Chapter 3a, Juvenile Courts, and as otherwise provided by law.
 - Section 4. Section **63-30-35** is amended to read:
- 63-30-35. Expenses of attorney general, general counsel for state judiciary, and general counsel for the Legislature in representing the state, its branches, members, or employees.
- (1) (a) After consultation with appropriate state agencies, the state risk manager shall provide a comprehensive liability plan, with limits not lower than those set forth in Section 63-30-34, that will protect the state and its indemnified employees from claims and liability.
- (b) The risk manager shall establish deductibles and maximum limits of coverage in consultation with the executive director of the Department of Administrative Services.
- (2) (a) The Office of the Attorney General has primary responsibility to provide legal representation to the judicial, executive, and legislative branches of state government in cases where Risk Management Fund coverage applies.
- (b) When the attorney general has primary responsibility to provide legal representation to the judicial or legislative branches, the attorney general shall consult with the general counsel for the state judiciary and with the general counsel for the Legislature, to solicit their assistance in defending their respective branch, and in determining strategy and making decisions concerning the disposition of those claims. The decision for settlement of monetary claims in those cases, however, lies with the attorney general and the state risk manager.
- (3) (a) If the Judicial Council, after consultation with the general counsel for the state judiciary, determines that the Office of the Attorney General cannot adequately defend the state judiciary, its members, or employees because of a conflict of interest, separation of powers concerns, or other political or legal differences, the Judicial Council may direct its general counsel to separately represent and defend it.
 - (b) If the general counsel for the state judiciary undertakes independent legal

representation of the state judiciary, its members, or employees, the general counsel shall notify the state risk manager and the attorney general in writing before undertaking that representation.

- (c) If the state judiciary elects to be represented by its own counsel under this section, the decision for settlement of claims against the state judiciary, its members, or employees, where Risk Management Fund coverage applies, lies with the general counsel for the state judiciary and the state risk manager.
- (4) (a) If the Legislative Management Committee, after consultation with general counsel for the Legislature, determines that the Office of the Attorney General cannot adequately defend the legislative branch, its members, or employees because of a conflict of interest, separation of powers concerns, or other political or legal differences, the Legislative Management Committee may direct its general counsel to separately represent and defend it.
- (b) If the general counsel for the Legislature undertakes independent legal representation of the Legislature, its members, or employees, the general counsel shall notify the state risk manager and the attorney general in writing before undertaking that representation.
- (c) If the legislative branch elects to be represented by its own counsel under this section, the decision for settlement of claims against the legislative branch, its members, or employees, where Risk Management Fund coverage applies, lies with the general counsel for the Legislature and the state risk manager.
- (5) (a) Notwithstanding the provisions of Section [67-5-3] 67-5-103 or any other provision of this [code] title, the attorney general, the general counsel for the state judiciary, and the general counsel for the Legislature may bill the Department of Administrative Services for all costs and legal fees expended by their respective offices, including attorneys' and secretarial salaries, in representing the state or any indemnified employee against any claim for which the Risk Management Fund may be liable and in advising state agencies and employees regarding any of those claims.
- (b) The risk manager shall draw funds from the Risk Management Fund for this purpose. Section 5. Section **67-5-101**, which is renumbered from Section 67-5-1 is renumbered and amended to read:

Part 1. Powers and Duties

336 [67-5-1]. **67-5-101.** General duties.

The attorney general shall:

(1) perform all duties in a manner consistent with the attorney-client relationship under Section [67-5-17] 67-5-108;

- (2) except as provided in Sections 10-3-928 and 17-18-1, attend the Supreme Court and the Court of Appeals of this state, and all courts of the United States, and prosecute or defend all causes to which the state, or any officer, board, or commission of the state in an official capacity is a party; and take charge, as attorney, of all civil legal matters in which the state is interested;
- (3) after judgment on any cause referred to in Subsection (2), direct the issuance of process as necessary to execute the judgment;
- (4) account for, and pay over to the proper officer, all moneys that come into the attorney general's possession that belong to the state;
- (5) keep a file of all cases in which the attorney general is required to appear, including any documents and papers showing the court in which the cases have been instituted and tried, and whether they are civil or criminal, and:
- (a) if civil, the nature of the demand, the stage of proceedings, and when prosecuted to judgment, a memorandum of the judgment and of any process issued whether satisfied, and if not satisfied, the return of the sheriff;
- (b) if criminal, the nature of the crime, the mode of prosecution, the stage of proceedings, and when prosecuted to sentence, a memorandum of the sentence and of the execution, if the sentence has been executed, if not executed, of the reason of the delay or prevention; and
 - (c) deliver this information to the attorney general's successor in office;
- (6) exercise supervisory powers over the district and county attorneys of the state in all matters pertaining to the duties of their offices, and from time to time require of them reports of the condition of public business entrusted to their charge;
- (7) give the attorney general's opinion in writing and without fee to the Legislature or either house, and to any state officer, board, or commission, and to any county attorney or district attorney, when required, upon any question of law relating to their respective offices;
- (8) when required by the public service or directed by the governor, assist any district or county attorney in the discharge of his duties;
- (9) purchase in the name of the state, under the direction of the state Board of Examiners, any property offered for sale under execution issued upon judgments in favor of or for the use of the state, and enter satisfaction in whole or in part of the judgments as the consideration of the

369 purchases;

(10) when the property of a judgment debtor in any judgment mentioned in Subsection (9) has been sold under a prior judgment, or is subject to any judgment, lien, or encumbrance taking precedence of the judgment in favor of the state, redeem the property, under the direction of the state Board of Examiners, from the prior judgment, lien, or encumbrance, and pay all money necessary for the redemption, upon the order of the state Board of Examiners, out of any money appropriated for these purposes;

- (11) when in his opinion it is necessary for the collection or enforcement of any judgment, institute and prosecute on behalf of the state any action or proceeding necessary to set aside and annul all conveyances fraudulently made by the judgment debtors, and pay the cost necessary to the prosecution, when allowed by the state Board of Examiners, out of any money not otherwise appropriated;
- (12) discharge the duties of a member of all official boards of which the attorney general is or may be made a member by the Utah Constitution or by the laws of the state, and other duties prescribed by law;
- (13) institute and prosecute proper proceedings in any court of the state or of the United States, to restrain and enjoin corporations organized under the laws of this or any other state or territory from acting illegally or in excess of their corporate powers or contrary to public policy, and in proper cases forfeit their corporate franchises, dissolve the corporations, and wind up their affairs;
- (14) institute investigations for the recovery of all real or personal property that may have escheated or should escheat to the state, and for that purpose, subpoena any persons before any of the district courts to answer inquiries and render accounts concerning any property, examine all books and papers of any corporations, and when any real or personal property is discovered that should escheat to the state, institute suit in the district court of the county where the property is situated for its recovery, and escheat that property to the state;
- (15) administer the Children's Justice Center as a program to be implemented in various counties pursuant to Sections 67-5b-101 through 67-5b-107;
- (16) assist the Constitutional Defense Council as provided in Title 63C, Chapter 4, Constitutional Defense Council;
 - (17) investigate and prosecute criminal violations of Title 26, Chapter 20, False Claims

400	Act, in accordance with Section 26-20-13; and
401	(18) investigate and prosecute complaints of abuse, neglect, or exploitation of patients at
402	health care facilities that receive payments under the state Medicaid program.
403	Section 6. Section 67-5-102, which is renumbered from Section 67-5-2 is renumbered and
404	amended to read:
405	[67-5-2]. <u>67-5-102.</u> Official bond.
406	(1) The attorney general shall give to the state treasurer a [surety-company] surety bond
407	in the sum of \$5,000[;][the premium of said].
408	(2) The bond premium shall be paid by the state.
409	Section 7. Section 67-5-103, which is renumbered from Section 67-5-3 is renumbered and
410	amended to read:
411	[67-5-3]. <u>67-5-103.</u> Performance of legal services for agencies Billing
412	"Agency" defined.
413	(1) As used in this section, "state agency" means any department, division, agency,
414	commission, board, council, committee, authority, institution, or other entity within the state
415	government of Utah.
416	(2) The attorney general may assign his legal assistants to perform legal services for any
417	state agency [of state government. He].
418	(3) The attorney general shall bill that state agency for the legal services performed, if
419	[(1)] <u>:</u>
420	(a) the state agency [so billed] receives federal funds to pay for the legal services
421	rendered[$\frac{1}{2}$] or [$\frac{if(2)}{2}$]
422	(b) the state agency collects funds from any other source in the form of fees, costs, interest
423	fines, penalties, forfeitures, or other proceeds reserved or designated for the payment of legal fees
424	sufficient to pay for all or a portion of the legal [services rendered; however, the] fees assessed by
425	the attorney general's office.
426	(4) A state agency may deduct any unreimbursed costs and expenses incurred by the
427	agency in connection with the legal services [rendered. As used in this act "agency" means any
428	department, division, agency, commission, board, council, committee, authority, institution, or
429	other entity within the state government of Utah.] provided by the attorney general's office.
430	Section 8. Section 67-5-104, which is renumbered from Section 67-5-4 is renumbered and

amended to read:

432 [67-5-4]. 67-5-104. Interaccount billings included in budget -- Payment of staff
433 members.

The attorney general shall:

- (1) include [in his annual budget] all interaccount billings in his annual budget; and
- (2) pay [directly out of his funds] all members of his staff directly out of his funds, whether that staff is housed in his offices or not.

Section 9. Section **67-5-105**, which is renumbered from Section 67-5-5 is renumbered and amended to read:

[67-5-5]. Hiring of legal counsel for agencies -- Costs.

Except where specifically authorized by the Utah Constitution, or statutes, no agency shall hire legal counsel, and the attorney general alone shall have the sole right to hire legal counsel for each such agency. Where the Legislature has provided by statute for separate agency counsel, no such counsel may act as an assistant attorney general nor as a special assistant attorney general unless the attorney general shall so authorize. Unless he hires such legal counsel from outside his office, the attorney general shall remain the sole legal counsel for that agency. If outside counsel is hired for an agency, then the costs of any services to be rendered by this counsel shall be approved by the attorney general before these costs are incurred. The attorney general shall approve all billing statements from outside counsel and shall pay the full costs of this counsel unless the agency by legislative appropriation or in the form of costs, fees, fines, penalties, forfeitures, or proceeds reserved or designated for the payment of legal fees [receives] received from any other source the equivalent cost or a portion thereof, in which case the attorney general may bill the agency for the services; provided, the agency may deduct any unreimbursed costs and expenses incurred by the agency in connection with the legal service rendered.

Section 10. Section **67-5-106**, which is renumbered from Section 67-5-15 is renumbered and amended to read:

[67-5-15]. 67-5-106. Records of the attorney general.

(1) A record provided to the Office of the Attorney General by a client governmental entity shall be considered a record of the client governmental entity for purposes of Title 63, Chapter 2, Government Records Access and Management Act, if the client governmental entity retains a copy of the record.

(2) Notwithstanding Subsection 63-2-201(5), records may be exchanged between the Office of the Attorney General and a client governmental entity, without meeting the requirements of Section 63-2-206 provided that they are used only for the purpose of representing the client governmental entity.

Section 11. Section **67-5-107**, which is renumbered from Section 67-5-16 is renumbered and amended to read:

[67-5-16]. <u>67-5-107.</u> Child protective services investigators within attorney general's office -- Authority.

[The attorney general may employ, with]

- (1) With the consent of the Division of Child and Family Services within the Department of Human Services, and in accordance with Section 62A-4a-202.6, the attorney general may employ child protective services investigators to investigate alleged instances of abuse or neglect of a child that occur while a child is in the custody of the Division of Child and Family Services.
- (2) Those investigators may also investigate reports of abuse or neglect of a child by an employee of the Department of Human Services, or involving a person or entity licensed to provide substitute care for children in the custody of the Division of Child and Family Services.
- Section 12. Section **67-5-108**, which is renumbered from Section 67-5-17 is renumbered and amended to read:

[67-5-17]. 67-5-108. Attorney-client relationship.

- (1) When representing the governor, lieutenant governor, auditor, or treasurer, or when representing an agency under the supervision of any of those officers, the attorney general shall:
- (a) keep the officer or the officer's designee reasonably informed about the status of a matter and promptly comply with reasonable requests for information;
- (b) explain a matter to the extent reasonably necessary to enable the officer or the officer's designee to make informed decisions regarding the representation;
- (c) abide by the officer's or designee's decisions concerning the objectives of the representation and consult with the officer or designee as to the means by which they are to be pursued; and
- (d) jointly by agreement, establish protocols with the officer to facilitate communications and working relationships with the officer or agencies under the officer's supervision.
 - (2) Nothing in Subsection (1) modifies or supercedes any independent legal authority

493 granted specifically by statute to the attorney general.

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(3) When the attorney general institutes or maintains a civil enforcement action on behalf of the state of Utah that is not covered under Subsection (1), the attorney general shall:

- (a) fully advise the governor, as the officer in whom the executive authority of the state is vested, before instituting the action, entering into a settlement or consent decree, or taking an appeal; and
- (b) keep the governor reasonably informed about the status of the matter and promptly comply with reasonable requests for information.
 - (4) In a civil action not covered under Subsection (1) or (3), the attorney general shall:
- (a) keep the governor reasonably informed about the status of the matter and promptly comply with reasonable requests for information;
- (b) explain the matter to the extent reasonably necessary to enable the governor to make informed decisions regarding the representation; and
- (c) abide by the governor's decisions concerning the objectives of the representation and consult with the governor as to the means by which they are to be pursued.
- (5) The governor may appear in any civil legal action involving the state and appoint legal counsel to advise or appear on behalf of the governor. The court shall allow the governor's appearance.
- Section 13. Section **67-5-201**, which is renumbered from Section 67-5-6 is renumbered and amended to read:
- Part 2. Career Service Act for Attorneys Employed by the Attorney General [67-5-6]. 67-5-201. Attorney General Career Service Act -- Citation.
 - This [act shall be] part is known [and may be cited] as the "Career Service Act for Attorneys Employed by the Attorney General [Career Service Act]."
 - Section 14. Section **67-5-202**, which is renumbered from Section 67-5-7 is renumbered and amended to read:
- 519 [67-5-7]. 67-5-202. Establishment of career service system.
 - [(1) The purpose of this chapter is to establish a career service system for attorneys employed by the Office of the Attorney General that will attract and retain attorneys of proven ability and experience who will devote their full time to the service of the state.]
- 523 [(2)] The Office of the Attorney General may adopt rules necessary to implement this

524 chapter, including personnel and work rules different from those promulgated by the Department 525 of Human Resource Management. 526 Section 15. Section 67-5-203, which is renumbered from Section 67-5-8 is renumbered 527 and amended to read: 528 [67-5-8]. 67-5-203. Eligibility for career service status. 529 (1) (a) The attorney general has sole authority to determine who may be employed with 530 the attorney general's office. [No] 531 (b) An attorney employed by the state or any of its departments or agencies [has] does not 532 have any claim or right to a position in the attorney general's office [by virtue] because of that 533 employment. 534 [(2) An attorney employed by the attorney general's office shall be placed in a career 535 service status if:] 536 [(a) the attorney is a member in good standing of the Utah State Bar Association; and] 537 [(b) the attorney has been employed by the attorney general's office as an attorney for a 538 probationary period of no more than one year except as provided in Subsection (3), but in no event 539 less than six months. No 540 (2) (a) (i) On and after July 1, 2002, the attorney general and the attorney general's office 541 may not place any attorney employed by the attorney general's office in career service status. 542 (ii) Attorneys not in career service status are at-will employees and shall be governed by 543 the classification and pay plans established under Section 67-5-204. 544 (b) Except as provided in Subsection (2)(c), an attorney now employed by the attorney 545 general's office in career service may <u>not</u> be terminated under this chapter except for cause. 546 [(3) The attorney general shall determine whether an attorney should be granted career 547 service status. If, at the end of the probationary period established under Subsection (2), the 548 attorney general determines that an attorney should be granted career service status, the attorney 549 general shall notify the attorney in writing of that decision and place a copy of the notification in 550 the attorney's personnel file. If the attorney general determines that career service status should 551 not be granted, the attorney general may either terminate the attorney or extend the probationary 552 period for a period not to exceed one year. The attorney general shall notify the attorney in writing

of that decision and place a copy of the notification in the attorney's personnel file. An attorney

terminated under this section has no appeal rights under this chapter.

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(c) An attorney now employed by the attorney general's office in career service may
voluntarily abandon the attorney's career service status and convert to at-will status by informing
the attorney general of that intent in writing.
[(4)] (3) (a) Attorneys in career service status under this chapter shall retire upon attaining
the age of 70 years. [Attorneys]
(b) The attorney general may employ attorneys required to retire under this section [may
be employed by the attorney general] after their retirement as special assistant attorneys general.
(c) Any attorney employed in this capacity is an at-will employee, not in career service
status and is subject to termination as any other attorney employed by the attorney general who is
not in a career service status.
Section 16. Section 67-5-204 is enacted to read:
67-5-204. Classification and pay plans for attorneys not in career service status.
The attorney general shall, in consultation with the Department of Human Resource
Management, develop a classification plan and a pay plan for at-will attorneys who are not in
career service status.
Section 17. Section 67-5-205, which is renumbered from Section 67-5-9 is renumbered
and amended to read:
[67-5-9]. <u>67-5-205.</u> Reassignment of career status attorneys Additional
compensation for managerial assignments Employment of special assistant attorneys
general Termination of attorneys Salary increases.
[This chapter does not affect the authority of the attorney general to:]
(1) (a) The attorney general may assign and reassign attorneys in a career status to different
positions on his staff. [The]
(b) Except as provided in Subsections (1)(c) and (2), the attorney general may not decrease
the salary of an attorney reassigned to a different position [shall not be decreased by reason]
because of reassignment[; except that if].
(c) If the attorney reassigned occupies the position of deputy attorney general, the attorney
general may reduce that attorney's salary [may be reduced] by not more than 15% upon the
assignment to a different position[;].
(2) [develop,] (a) The attorney general shall, with the assistance of the Department of
Human Resource Management, develop a plan for additional compensation for career status

586	attorneys who accept managerial assignments within the office. [The provisions of Subsection (1)
587	notwithstanding, the]
588	(b) The attorney general may discontinue any additional compensation [if] when the
589	attorney no longer holds a managerial assignment.
590	(c) Additional compensation provided under this section shall be determined by the
591	attorney general pursuant to the plan developed by the Office of the Attorney General. [At such
592	time as]
593	(d) When the attorney no longer holds a managerial assignment, and the attorney general
594	decides to discontinue [any] the additional compensation, the reduction may not place the attorney
595	at a salary below where the attorney would be through normal salary increases if the attorney had
596	not been in a managerial position[;].
597	(3) The attorney general may:
598	[(3)] (a) employ special assistant attorneys general, who [shall] are not [be] subject to this
599	chapter, to represent the state in particular lawsuits or to handle particular legal matters for the
500	state;
501	[(4)] (b) terminate the employment of any attorney employed by the Office of the Attorney
502	General who is not in a career service status; and
503	[(5)] (c) establish the salary or determine salary increases of any attorney under this
504	chapter.
505	Section 18. Section 67-5-206, which is renumbered from Section 67-5-12 is renumbered
506	and amended to read:
507	[67-5-12]. 67-5-206. Dismissal of career status attorneys Causes Procedure
508	Retention roster Reappointment register.
509	(1) (a) Attorneys in a career status may be dismissed only:
510	(i) to advance the good of public service;
511	(ii) where funds have expired or work no longer exists; or
512	(iii) for causes such as dishonesty, inefficiency, insubordination, disloyalty to the orders
513	of a superior, misfeasance, malfeasance, or nonfeasance in office.
514	(b) Attorneys in career status may not be dismissed for reasons of race, national origin,
515	religion, or political affiliation.
516	(2) Except in aggravated cases of misconduct, no attorney in a career status may be

demoted or dismissed without the following procedures:

(a) The attorney general shall notify the attorney of the reasons for demotion or dismissal.

- (b) The attorney shall have an opportunity to reply and have the reply considered by the attorney general.
- (c) The attorney shall have an opportunity to be heard by the attorney general or his designated representatives.
- (d) Following a hearing, an attorney may be demoted or dismissed if the attorney general finds adequate reason.
- (e) If the attorney general finds that retention of an attorney would endanger the peace and safety of others or pose a grave threat to the public interest, the attorney may be summarily suspended pending administrative hearings and a review by the Career Service Review Board.
- (3) (a) An attorney in a career status who is aggrieved by a decision of the attorney general to either dismiss or demote may appeal the decision to the Career Service Review Board or its hearing officers by following the procedures in Title 67, Chapter 19a, Grievance and Appeal Procedures.
- (b) Matters other than dismissal or demotion may be appealed to and reviewed by the attorney general or a designated representative whose decision is final with no right of appeal to the Career Service Review Board or its hearing officers.
- (4) Disciplinary actions shall be supported by credible evidence, but the normal rules of evidence in courts of law do not apply in hearings before the attorney general or the Career Service Review Board or its hearing officers.
- (5) (a) Reductions in force required by [reinstatement of an attorney under Section 67-5-11,] inadequate funds, change of workload, or lack of work shall be governed by a retention roster to be maintained by the director of the Department of Human Resource Management and the requirements of this Subsection (5).
- [(b) Attorneys not in a career status shall be separated before any attorney in a career status.]
- [(c)] (b) Retention points for each attorney in a career status shall be based on his seniority in service as an attorney in the Office of the Attorney General, including any military service fulfilled subsequent to his original appointment.
 - [(d)] (c) Attorneys in career status shall be separated in the order of their retention points,

648	the attorney with the lowest points to be discharged first.
649	[(e) Those attorneys who are serving in other positions under Section 67-5-11 shall:]
650	[(i) have retention points determined as if they were working for the office; and]
651	[(ii) be separated in the order of the retention points as if they were working in the Office
652	of the Attorney General.]
653	[(f)] (d) An attorney in a career status who is separated by reason of a reduction in force
654	shall be[: (i)] placed on a reappointment register kept by the director of the Department of Human
655	Resource Management for one year[; and].
656	[(ii) offered reappointment to a position in the Office of the Attorney General before any
657	attorney not having a career status is appointed.]
658	Section 19. Section 67-5-207, which is renumbered from Section 67-5-13 is renumbered
659	and amended to read:
660	[67-5-13]. <u>67-5-207.</u> Limitations on political activities by career status attorneys.
661	(1) [No] (a) An attorney in a career status may not, while in a pay status, be a state or
662	federal officer in any partisan political party organization or in any statewide partisan political
663	campaign.
664	(b) The attorney[, however,] may be an officer or delegate in a partisan political party
665	organization at a county or inferior level or a delegate at a state or national level.
666	(2) [No] (a) An attorney in career status [shall] may not be a candidate for any partisan
667	political office, but, upon application to the attorney general [he], the attorney shall be granted a
668	leave of absence without pay but without loss of existing seniority to participate in a partisan
669	political campaign either as an officer or as a candidate.
670	(b) Time spent during the political leave [shall] may not be counted for seniority purposes
671	as being in service.
672	(c) For the purposes of this section, an attorney is not [deemed] considered to be a
673	candidate until the primary elections have been held.
674	(3) [No] (a) An attorney in career status may not engage in political activity during the
675	hours of employment[, nor may any].
676	(b) A person may not solicit political contributions from any attorney in career status
677	during hours of employment or through state facilities or in any manner impose assessments on
678	them for political purposes[; but nothing].

(c) Nothing in this section [shall preclude] precludes voluntary contributions to a candidate 679 680 or a political party. 681 (4) [Partisan] (a) The partisan political activity [shall] of an attorney in career status may 682 not be a basis for employment, promotion, demotion, or dismissal. 683 (b) Any violation of this section may lead to disciplinary action against the attorney, which 684 may consist of reprimand, suspension, demotion, or termination as determined by the attorney 685 general. 686 (5) This section [shall] may not be construed to permit partisan political activity by any 687 attorney in career status who is prevented or restricted from engaging in this political activity by 688 the provisions of any federal act or the rules and regulations promulgated under it. 689 Section 20. Section 67-5-301, which is renumbered from Section 67-5-18 is renumbered 690 and amended to read: 691 Part 3. Pornography Complaints Ombudsman 692 67-5-301. Pornography Complaints Ombudsman -- Powers. [67-5-18].693 (1) As used in this section, "pornography" means material or a performance that meets the 694 requirements of Subsection 76-10-1203(1). 695 (2) (a) There is created an Obscenity and Pornography Complaints Ombudsman in the 696 Office of the Attorney General. 697 (b) The attorney general shall hire an attorney licensed to practice law in Utah who has 698 knowledge of obscenity and pornography law and, if possible, who has a background or expertise 699 in investigating and prosecuting obscenity and pornography law violations to fill the position. 700 (c) The person hired to fill the position is an exempt employee. 701 (d) The attorney general may hire clerks, interns, or other personnel to assist the 702 pornography complaints ombudsman. 703 (3) The Obscenity and Pornography Complaints Ombudsman shall: 704 (a) develop and maintain expertise in and understanding of laws designed to control or 705 eliminate obscenity and pornography and the legal standards governing the regulation or 706 elimination of obscenity and pornography;

(b) advise citizens and local governments about remedies to address instances of obscenity and pornography in their communities;

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(c) advise local governments about ways to strengthen local laws and ordinances

710 addressing obscenity and pornography; 711 (d) advise local governments about strategies to restrict, suppress, or eliminate obscenity 712 and pornography in their communities; 713 (e) at the request of the attorney general or a local government, assist a local government 714 in investigating and prosecuting state and local laws and ordinances addressing obscenity or 715 pornography; 716 (f) advise citizens about their options to address specific complaints about obscenity or 717 pornography in their communities; 718 (g) when requested by a citizen or local government official, arbitrate between citizens and 719 businesses to resolve complaints about obscenity or pornography; 720 (h) provide information to private citizens, civic groups, government entities, and other 721 interested parties about the dangers of obscenity and pornography, the current laws to restrict, 722 suppress, or eliminate pornography, and their rights and responsibilities under those laws; 723 (i) in conjunction with Utah's county and municipal prosecuting attorneys: 724 (i) review Utah's and Idaho's moral nuisance law; 725 (ii) draft a comprehensive moral nuisance law for Utah and a model ordinance for 726 municipalities and counties to provide an effective mechanism to abate and discourage obscenity 727 and pornography; and 728 (iii) present the draft to the Legislature's Judiciary Interim Committee before October 25, 729 2001; and 730 (j) establish a program to combat Internet pornography and to assist parents in protecting 731 their children from Internet pornography.

732 Section 21. **Repealer.**

This act repeals:

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Section 67-5-11, Attorney accepting appointment to state position exempt from merit provisions -- Reinstatement in career status.

Legislative Review Note as of 12-19-01 9:32 AM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel